

Representative Jason Hughes Vice Chairman

Fiscal Year 2025 Executive Budget Review DEPARTMENT OF CHILDREN & FAMILY SERVICES

House Committee on Appropriations House Fiscal Division

March 12, 2024

Budget Analyst: Julie Magee

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TOPIC

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All data and figures were obtained from the governor's Fiscal Year 2024-2025 Executive Budget and Supporting Documents provided by the Office of Planning and Budget within the Division of Administration along with House Bill 1 of the 2024 Regular Session, unless otherwise noted.

https://www.doa.la.gov/doa/opb/ budget-documents/

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FY 25 BUDGET RECOMMENDATION

Total Funding = \$928,879,886

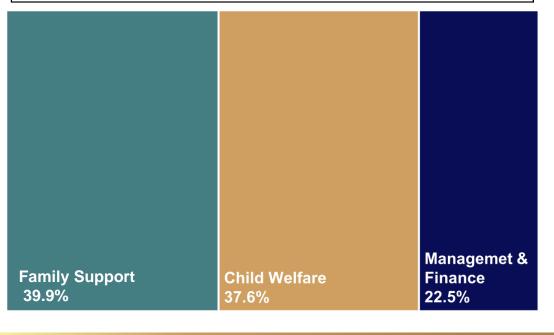
Means of Finance						
State General Fund		\$	292,557,203			
Interagency Transfers			16,502,907			
Fees & Self-generated			16,634,991			
Statutory Dedications			1,724,294			
Federal Funds			601,460,491			
	Total	\$	928,879,886			

SGF

31.5%

Program Funding & Authorized Positions

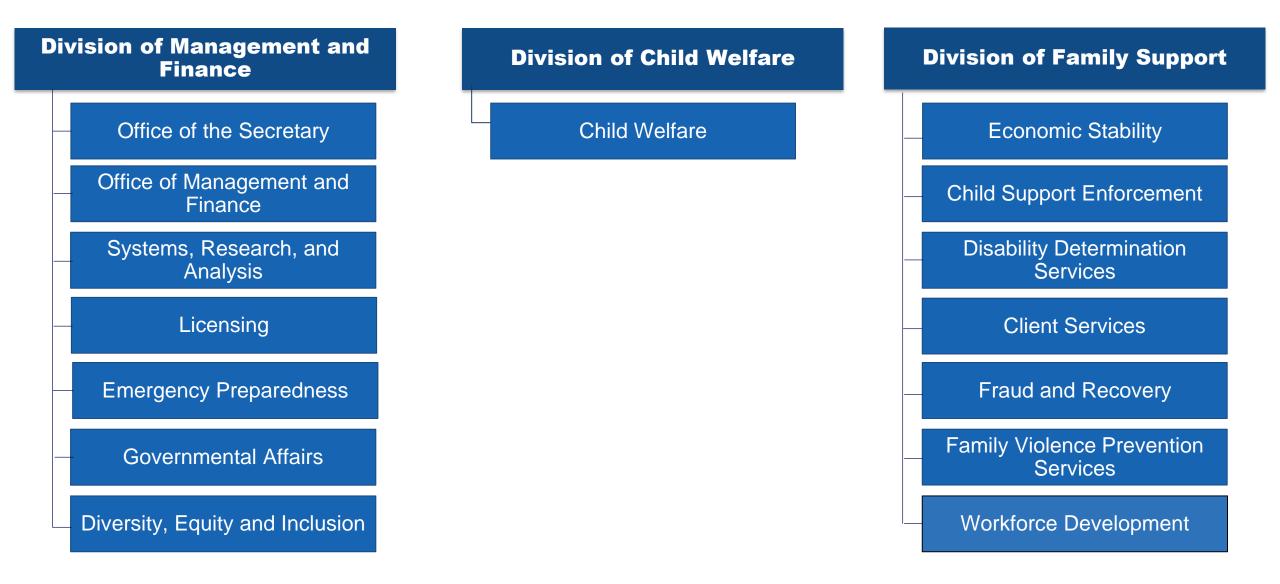
		Amount	Positions
Management and Finance	\$	208,835,918	285
Division of Child Welfare		349,683,640	1,548
Division of Family Support		370,360,328	1,927
Total	\$	928,879,886	3,760



FED

64.8%

DEPARTMENT ORGANIZATION



DEPARTMENT OVERVIEW

Department of Management and Finance

Office of the Secretary

- Provides leadership and oversight to all programs within the department
- Responsible for emergency preparedness, which consists of mass care during disaster and human services recovery
- Responsible for communications, government affairs, Bureau of Audit and Compliance, Bureau of General Counsel, Diversity, Equity and Inclusion, licensing, organizational development and recovery and women's policy

Office of Management & Finance

- Managed by the Undersecretary, provides data processing, personnel management, grants management, policy planning and training
- Provides support to all programs by promoting efficient use of resources and ensuring fiscal accountability and accounting through budget, fiscal services, and administrative services, appeals and cost allocation
- Systems, Research, and Analysis Provides data analysis and reporting services, guidance, planning, testing, and assistance to the department on matters relating to the maintenance and enhancements on computer systems



DEPARTMENT OVERVIEW

Division of Child Welfare

Intake/Child Protective Services

- Provides screening, assessment, and acceptance of reports of child abuse and neglect
- Provides legally mandated, specialized social services for the investigation and assessment of child abuse and neglect

Family Services

Social services provided to families and children in their own homes in order to address problems of abuse/neglect and promote the safety of the children within the family unit

Foster Care

- Protective services to children in custody of DCFS. Foster care provides substitute, temporary care (e.g., foster family home, residential care facility, etc.) for a planned period of time when a child must be separated from his or her own parents or relatives
- Purchases supplies and clothing, coordinates medical care, transportation, and other services needed for children in the state's custody
- Collects parental contributions provided by birth parents to support board rates for foster parents or relatives that care for children in the state's custody

Adoption

Processes adoptions, handles the payment of adoption subsidies, recruits potential adoptive homes, and provides postadoption support services to families and children

Extended Foster Care

Voluntary program allows DCFS to provide intensive services for youth up to age 21 to aid in transition to adulthood

Juvenile Sex Trafficking

- As of January 1, 2023 DCFS receives all calls regarding Juvenile Sex Trafficking in Louisiana (required by Act 662 of 2022)
- Passes information received to Louisiana State Police and/or the appropriate law enforcement agency
- Investigates allegations received regarding parent or caretaker involvement
- Provides all available care coordination services for victims and suspected victims

DEPARTMENT OVERVIEW

Division of Family Support

Economic Stability and Self-Sufficiency

Responsible for the administration of the following programs:

- Supplemental Nutrition Assistance Program (SNAP, formerly Food Stamps)
- Family Independence Temporary Assistance Program (FITAP)
- Strategies to Empower People (STEP)
- Kinship Care Subsidy Program (KCSP)

Child Support Enforcement Services

Administers child support enforcement in the state, interstate, and internationally. Services include:

- Location (non-custodial parent)
- Paternity establishment
- · Establishment of court orders (child support and medical support)
- Enforcement of orders
- · Collection and distribution of child support
- · Access and visitation services in limited areas

Disability Determination Services

- Provides high quality service to individuals applying for disability assistance
- Ensures compliance with federal laws, rules, and regulations

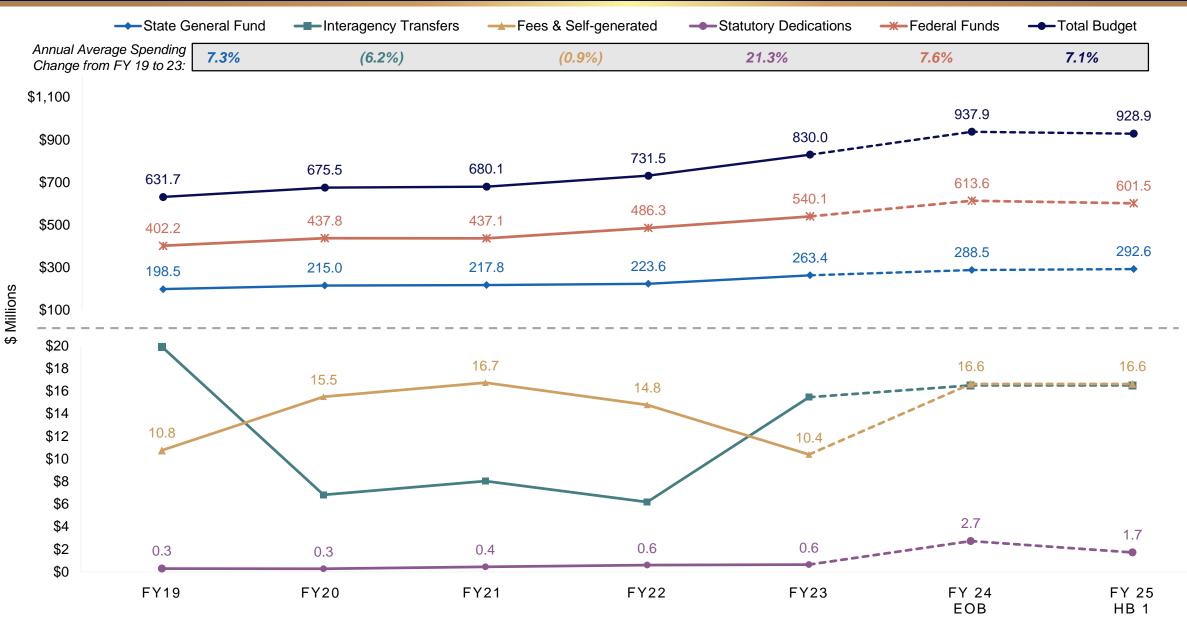
Fraud and Recovery

- Conducts investigations into allegations of fraud, waste, and abuse in public assistance programs administered by DCFS
- Recovers any ineligible benefits paid to DCFS public assistance
 program recipients
- Ensures that programs administered are in compliance with state and federal laws

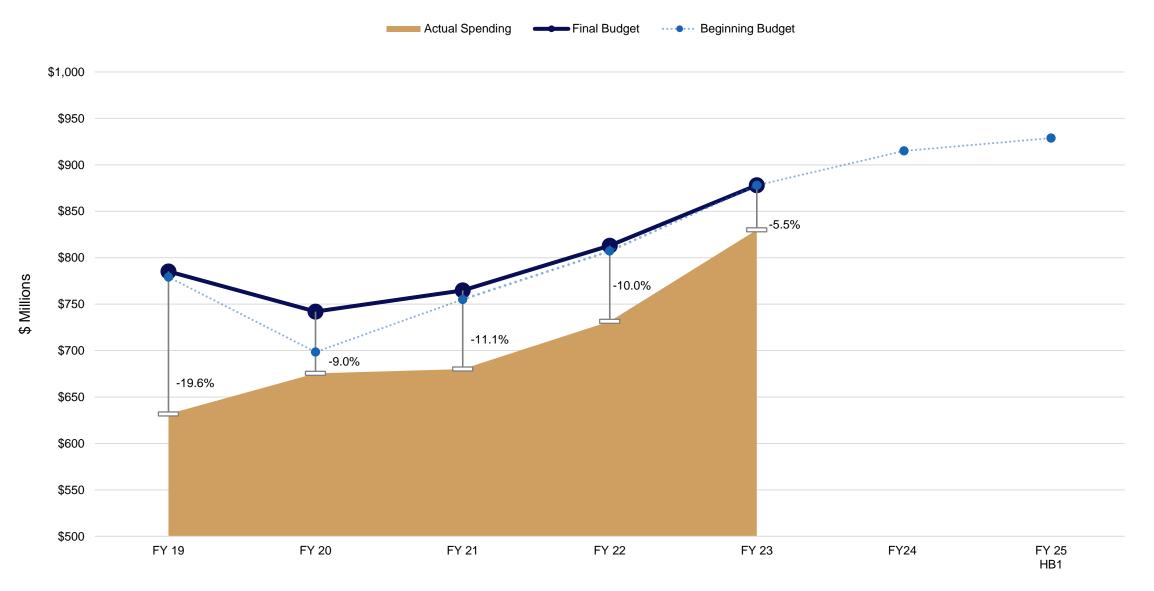
Workforce Development

• Employment and Training works to provide FITAP, SNAP, and CS participants with assessment, supportive services, education, employment and training to develop the skills necessary to obtain and retain employment to aid in self-sufficiency

HISTORICAL SPENDING



HISTORICAL BUDGET



Note: additional information can be found under the general department section

SOURCES OF FUNDING

State General	Interagency	Self-generated	Statutory	Federal
Fund	Transfers	Revenue	Dedications	Funds
\$292.6 M The chief operating fund of the State recognized by the Revenue Estimating Conference from various taxes, licenses, fees, and other revenue sources except for those identified as other means of financing	 \$16.5 M Interagency transfers are primarily made up of four transfers: Medicaid funding from the Louisiana Department of Health for administrative cost of Medicaid funding case management services of child welfare LDH from the Medical Vendor Administration Program fro joint and shared costs for eligibility determination services GOHSEP for emergency preparedness operations LDOE for reimbursement from the CCAP (Child Care Assistance Program) 	 \$16.6 M Fees & self-generated revenues are largely made up of the following: Child Support Enforcement Services Parental Contributions State Central Registry fees Marriage Licensing Fees Child Welfare Licensing Eoundation Support • Dave Thomas Foundation	\$1.7 M Fraud Detection Fund Funds come from the recovery of assets from individuals found guilty of fraudulent application to assistance programs Continuum of Care Fund ARPA funds that are used for certain pregnant women to encourage healthy childbirth, support childbirth as an alternative to abortion, assist parents in establishing successful techniques and increase the economic self- sufficiency of families. Any unexpended or unencumbered monies will be transferred to the	 \$601.5 M Federal funds come from multiple grant sources, primarily the following: Temporary Assistance for Needy Families (TANF) Supplemental Nutrition Assistance Program (SNAP) Title IV-E for foster care and adoption services Disability Determination Services (DDS) grants Title IV-D for Child Support Enforcement grants Social Services Block Grant (SSBG) Title IV-B Parts 1 & 2 for child welfare and

MAJOR SOURCES OF FEDERAL FUNDS

Funding Source	FEDERAL FUNDS FY 25	State Match FY 25	MATCH REQUIRED
Temporary Assistance for Needy Families (TANF)	\$ 149,380,334	None	Maintenance of Effort \$55,415,288
Supplemental Nutrition Assistance Program (SNAP)	\$ 97,354,981	\$ 81,529,498	50% for administrative costs
Title IV-E (Foster Care and Adoptions)	\$ 133,906,189	\$ 107,232,312	50% for administrative costs* 25% for training costs* 44.48% for maintenance costs*
Child Support Enforcement (CSE)	\$ 80,705,656	\$ 39,369,702	34%
Disability Determinations Services (DDS)	\$44,855,958	None	0%
Social Services Block Grant (SSBG)	\$22,532,044	None	0%
TANF/SSBG	\$16,259,481	None	0%
Title IV-B Part 1 (Child Welfare and Social Services)	\$ 6,910,522	\$ 5,751,291	25% provided by the sate
Title IV-B Part 2 (Family First Transition Act)	\$ 8,012,943	None	0%
Title IV-B Part 2 (Promoting Safe and Stable Families)	\$ 6,904,019	\$ 2,301,340	25% provided by the providers
TOTAL	\$566,822,127	\$236,184,143	

*Match applies for the Title IV-E eligible expenditures for services only. The number of Title IV-E eligible children are determined by penetration rate.

FUNDING COMPARISON

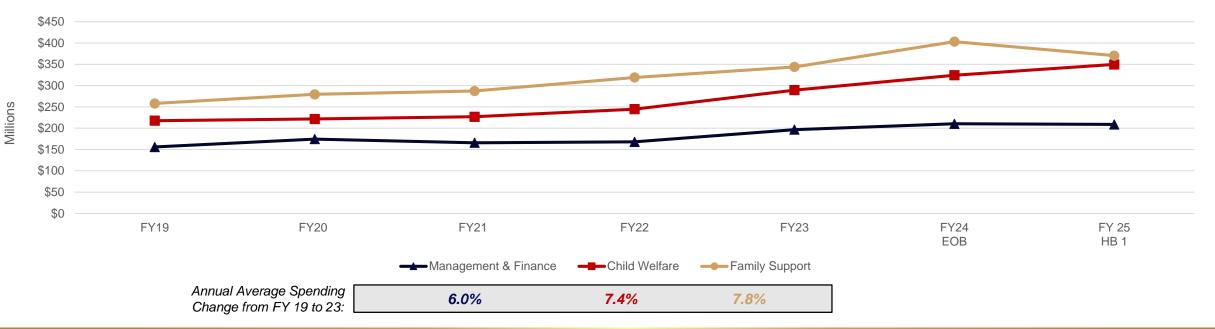
Means of Finance	E	FY 23 Actual Expenditures	FY 24 Existing Operating Budget 12/1/23	FY 25 HB1 Budget	E	Change xisting Operating to HB1	Budget	Change Actual Expendit to HB1	ures
SGF	\$	263,404,124	\$ 288,499,293	\$ 292,557,203	\$	4,057,910	1.4%	\$ 29,153,079	11.1%
ΙΑΤ		15,450,936	16,502,907	16,502,907		0	0.0%	1,051,971	6.8%
FSGR		10,388,960	16,634,991	16,634,991		0	0.0%	6,246,031	60.1%
Stat Ded		636,029	2,724,294	1,724,294		(1,000,000)	(36.7%)	1,088,265	171.1%
Federal		540,133,322	613,584,450	601,460,491		(12,123,959)	(2.0%)	61,327,169	11.4%
Total	\$	830,013,371	\$ 937,945,935	\$ 928,879,886	\$	(9,066,049)	(1.0%)	\$ 98,866,515	11.9%

Ciomific ant fundin	a changes compared	to the EV 24 Existing	Incrating Duda	ent.
Significant fundin	ig changes compared	to the FY 24 Existing C	Sperating Budg	jet

State General Fund	Statutory Dedications	Federal Funds				
 \$4.1 M increase primarily due to: \$14.4 M increase in the Department of Child Welfare to expand the capacity of Therapeutic Foster Care, provide child welfare field offices in Baton Rouge and New Orleans with supplemental staffing contracts, rate increase in congregate care, advocacy services for child victims of human trafficking \$4.6 M to properly realign personnel cost to base funding \$4.4 M employee pay raises (\$2.1 M) decrease in funding needed for CCWIS; the system will be in the planning phase through FY 25 (\$7 M) one-time funding for domestic violence (\$9.7 M) decrease in the retirement rate adjustment 	(\$1 M) one-time funding for the Continuum of Care Program	 (\$12.1 M) decrease due to items such as: \$19.4 M increase in the Department of Child Welfare to expand the capacity of Therapeutic Foster Care, provide child welfare field offices in Baton Rouge and New Orleans with supplemental staffing contracts, rate increase in congregate, advocacy services for child victims of human trafficking, increase to annualize the child first and intercept programs \$6.2 M for the Electronic Healthy Incentive Program (eHIP) (\$6 M) decrease to factor in projected savings from vacant positions in FY 25 (\$9.7 M) retirement rate adjustment (\$21.4 M) funds carried into FY 24 that are no longer needed in FY 25 				

FUNDING COMPARISON

Program	FY23 Actual Expenditures	FY24 Existing Operating Budget 12/1/23	FY25 HB1 Budget	Change Existing Operating Budget to HB1	Change Actual Expenditures to HB1
Mgmt & Finance	\$ 196,674,743	\$ 210,324,935	\$ 208,835,918	\$ (1,489,017) (0.7%)	\$ 12,161,175 6.2%
Child Welfare	289,456,967	324,368,608	349,683,640	25,315,032 7.8%	60,226,673 20.8%
Family Support	343,881,661	403,252,392	370,360,328	(32,892,064) (8.2%)	26,478,667 7.7%
Total	\$ 830,013,371	\$ 937,945,935	\$ 928,879,886	\$ (9,066,049) (1.0%)	\$ 98,866,515 11.9%
Positions	3,852	3,852	3,862	10 0.3%	10 0.3%

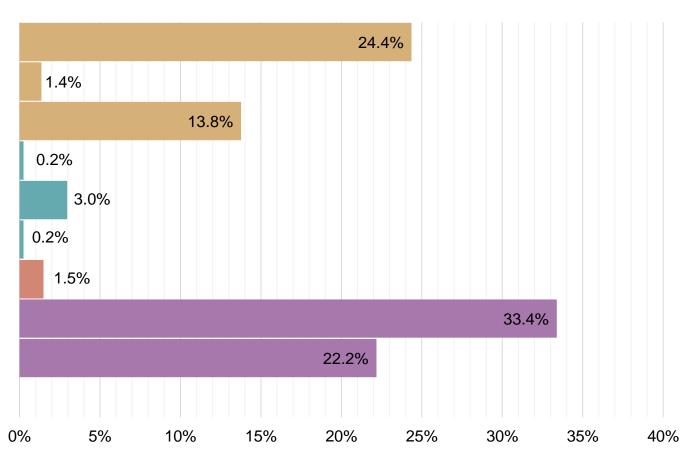


EXPENDITURE RECOMMENDATION FY 25

Total Budget = \$928,879,886

Expenditure Category

Salaries	\$ 226,309,637
Other Compensation	12,668,208
Related Benefits	127,867,655
Travel	2,321,066
Operating Services	27,514,925
Supplies	2,243,602
Professional Services	13,738,856
Other Charges	310,149,847
Interagency Transfers	206,066,090
Acquisitions/Repairs	0
Total	\$ 928,879,886



Note: additional information can be found under the general department section

EXPENDITURE COMPARISON

Expenditure Category	FY 23 Actual Expenditures	FY 24 Existing Operating Budget 12/1/23	FY 25 HB1 Budget	Change Existing Operating Budge to HB1	Change t Actual Expenditures to HB1
Salaries	\$ 206,372,458	\$ 215,147,355	\$ 226,309,637	\$ 11,162,282 5.29	6 \$ 19,937,179 9.7%
Other Compensation	17,096,395	13,737,722	12,668,208	(1,069,514) (7.89	6) (4,428,187) (25.9%)
Related Benefits	127,109,314	142,023,499	127,867,655	(14,155,844) (10.09	6) 758,341 0.6%
Travel	2,380,686	2,321,066	2,321,066	0 0.09	6 (59,620) (2.5%)
Operating Services	19,239,029	27,514,925	27,514,925	0 0.09	6 8,275,896 43.0%
Supplies	1,775,097	2,243,602	2,243,602	0 0.09	6 468,505 26.4%
Professional Services	7,920,411	13,738,856	13,738,856	0 0.09	6 5,818,445 73.5%
Other Charges	240,073,174	304,658,102	310,149,847	5,491,745 1.89	6 70,076,673 29.2%
Interagency Transfers	208,046,809	216,560,808	206,066,090	(10,494,718) (4.89	6) (1,980,719) (1.0%)
Acquisitions/Repairs	0	0	0	0 0.09	6 0 0.0%
Total	\$ 830,013,373	\$ 937,945,935	\$ 928,879,886	\$ (9,066,049) (1.0	<mark>%)</mark> \$ 98,866,513 11.9%

SIGNIFICANT EXPENDITURE CHANGES

Compared to the FY 24 Existing Operating Budget

Personnel Services	Other Charges	Interagency Transfers
 (\$4.1 M) net decrease primarily due to items such as: \$9.3 M increase in personnel cost to fund the base needed for salaries \$8.8 M employee pay raises \$3.9 M related benefits adjustment \$1.8 M group insurance rate adjustment (\$11 M) decrease to factor in savings from vacant positions (\$19.5 M) retirement rate adjustment 	 \$5.5 M net increase due to items such as: \$9.2 M rate increase in congregate care \$5.6 M cash assistance programs (FITAP, STEP transportation and Electronic Healthy Incentive Program (eHIP)) \$4.5 M for the customer service call center with the FS Division \$4.2 M work support contracts and training for CSE \$4.1 M increase to provide child welfare offices in Baton Rouge and New Orleans with supplemental staffing contracts to alleviate heavy caseloads \$3.8 M increase to expand the capacity of Therapeutic Foster Care beds. \$3.1 M to District Attorneys for CSE contracts \$1.8 M funding for the child first and intercept programs \$530,000 care coordination and advocacy services for child victims of human trafficking (\$1.3 M) TANF and Family Violence Prevention Services grants for Domestic Violence Shelters (\$1.6 M) SNAP Education and Training, outreach, and one-time projects (\$1.8 M) rent of state owned buildings (\$2.9 M) case management for STEP (Strategies to Empower People) (\$2.9 M) carryforwards for the SNAP, CSE and TANF programs that were obligated in FY 23 but not paid until FY 24 	(\$10.5 M) primarily due to the decrease in the amount transferred to LDOE for the LA4 program

OTHER CHARGES / INTERAGENCY TRANSFERS

Interagency Transfers

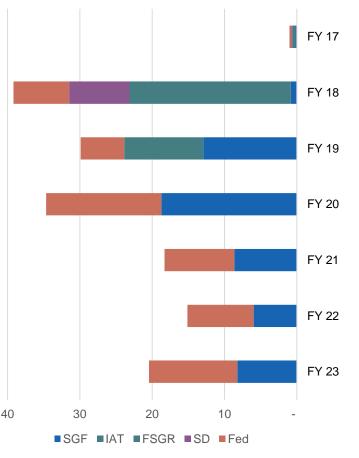
Other Charges

Amount	Description	Amount	Description
Amount		Amount	Description
69,795,688		\$ 113,026,527	Office of Technology Services
48,653,937	TANF initiatives	20,010,040	DOE for LA4 through TANF
38,625,452	Subsidized adoption payments	14,616,390	LDH
29,157,212	Child Support Enforcement (CSE) services	10,399,316	Office of Juvenile Justice
18,675,186	Prevention services	10,000,000	TANF initiatives
13,744,951	SNAP employment and training & education	8,992,850	Supreme Court TANF initiatives
11,996,682	Family Preservation/Family Support (ASFA)	6,515,754	Rent & building Maintenance
11,072,045	Other miscellaneous expenses	5,475,959	Risk Management premiums
11,000,000	Customer call center	5,185,907	Statewide services (mailing, Treasury, LLA, e
9,525,254		4,346,818	LSU & Southern
8,560,000		3,200,000	LWC for JAG
5,917,900		1,490,000	Gov's Office - Human Trafficking Prevention
5,298,738		1,000,000	
5,146,759		812,115	
4,952,545		525,000	
4,906,176		375,000	DPS for DDS contract
		94,414	Topographical fees
4,704,393		206.066.090	Total Interagency Transfers
4,175,648			
1,742,281	Economic Security Administration Contracts		
1,499,000			
1,000,000	Continuum of care program		
310,149,847	Total Other Charges		

IT PROJECTS AT DCFS

DCFS is budgeted approximately \$113 million in total payments to the Office of Technology Services in FY 25.

Development & Implementation

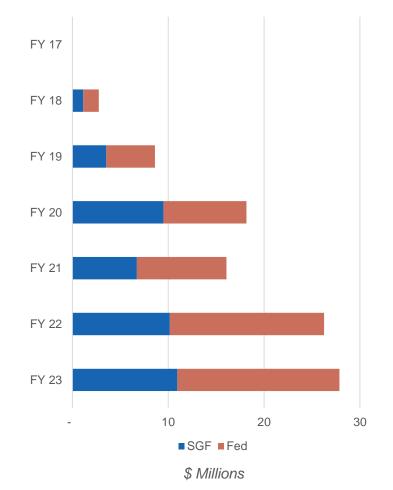


\$ Millions

FY 25 Recommended	Amounts:
Integrated Eligibility	20.6
Document Imaging	6.0
CCWIS	9.1
CSE Modernization	13.9
FileNet	10.5
OTS Base Services	53.1
Total	\$113.0
	In Millions

Total Expended by Pro	oject:
Integrated Eligibility	191.2
Document Imaging	28.5
CCWIS	45.2
CSE Modernization	6.0
FileNet	4.0
Total	274.9
	In Millions

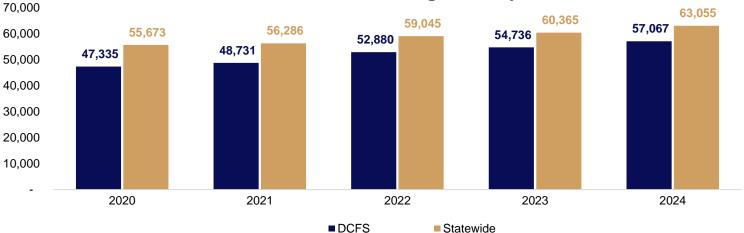
Maintenance & Operation



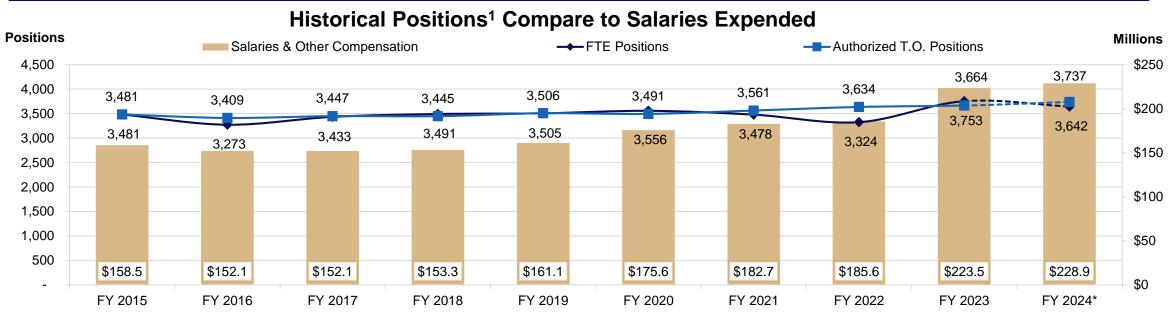
PERSONNEL INFORMATION

	I I ZUZJ NECUMMENUEU PUSICIONS								
3,760	Total Authorized T.O. Positions (3,750 Classified, 10 Unclassified)								
0	Authorized Other Charges Positions								
102	Non-T.O. FTE Positions								
263	Vacant Positions (January 29, 2024)								

EV 2025 Recommended Positions



Historical Average Salary

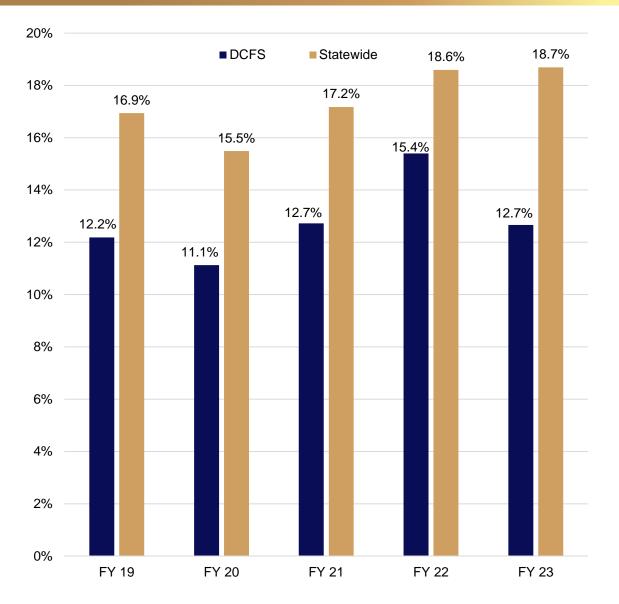


¹ FTE Source: Dept. of Civil Service Weekly Report on State Employment

* Existing Operating Budget on 12/1/23

Department of Children and Family Services

TURNOVER HISTORY



Top Positions Vacated FY 2023

Position	Number of Employees	Separations	Turnover Rate	
Child Welfare Specialist 3	482	66	13.7%	
Social Service Analyst 1	247	38	15.4%	
Social Service Analyst 3	469	36	7.7%	
Child Welfare Specialist Trainee	57	30	52.6%	
Child Welfare Specialist 2	55	27	49.1%	

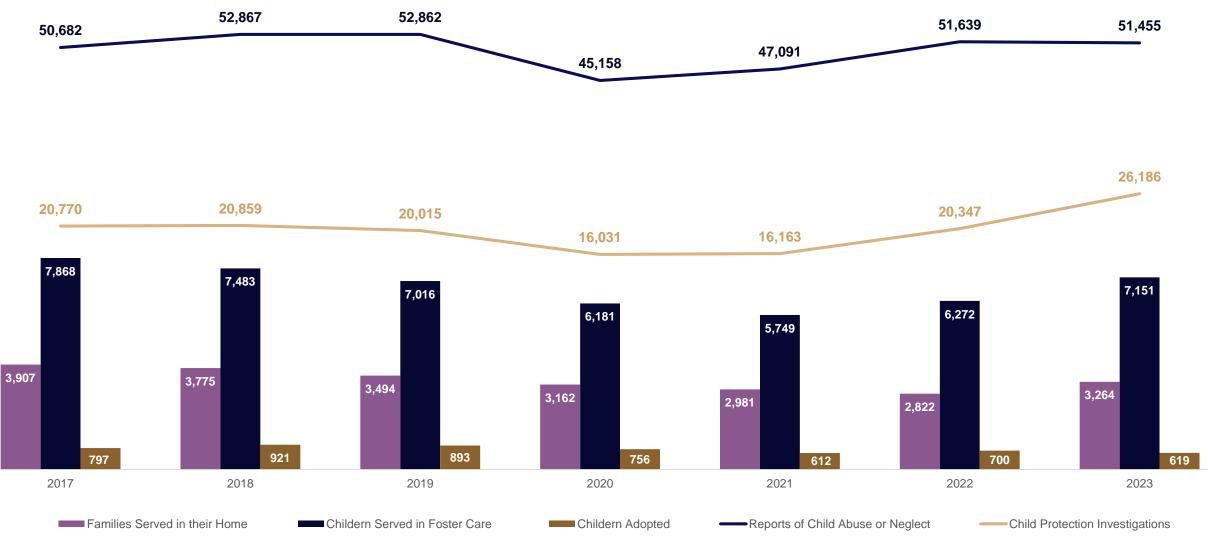
Turnover within Child Welfare

Position	Number of Employees	Separations	Turnover Rate
Child Welfare Specialist Trainee	57	30	52.6%
Child Welfare Specialist 1	75 27		36.0%
Child Welfare Specialist 2	55	27	49.1%
Child Welfare Specialist 3	482	66	13.7%

Source: Department of Civil Service Turnover Statistics

PROGRAM PERFORMANCE

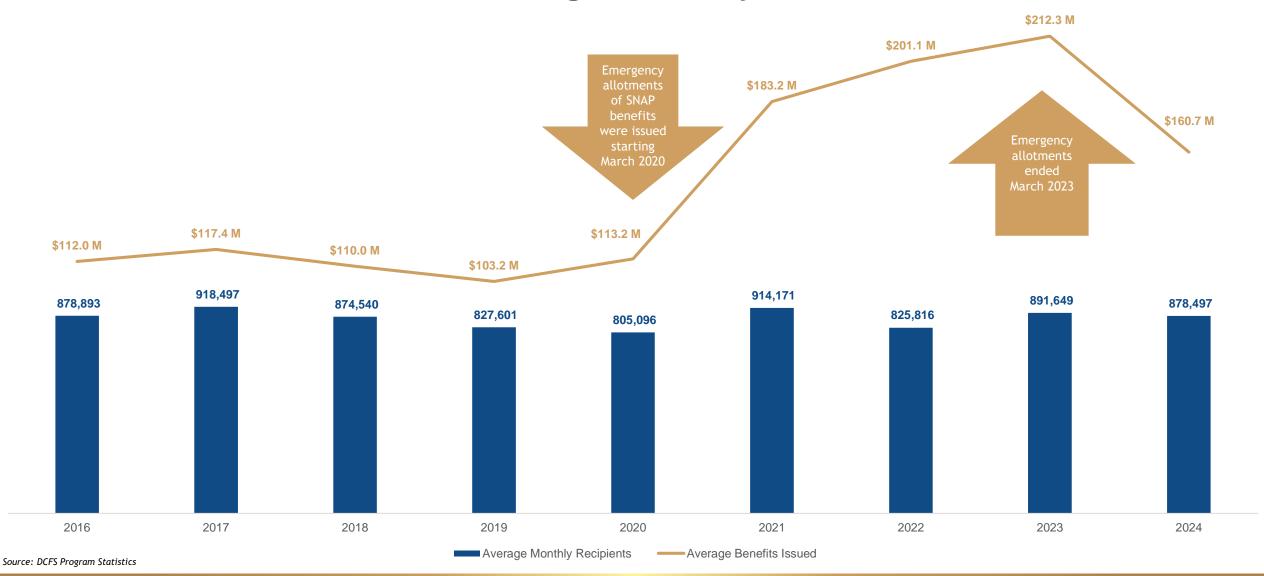
Division of Child Welfare



Source: DCFS Annual Fact Sheet

PROGRAM PERFORMANCE

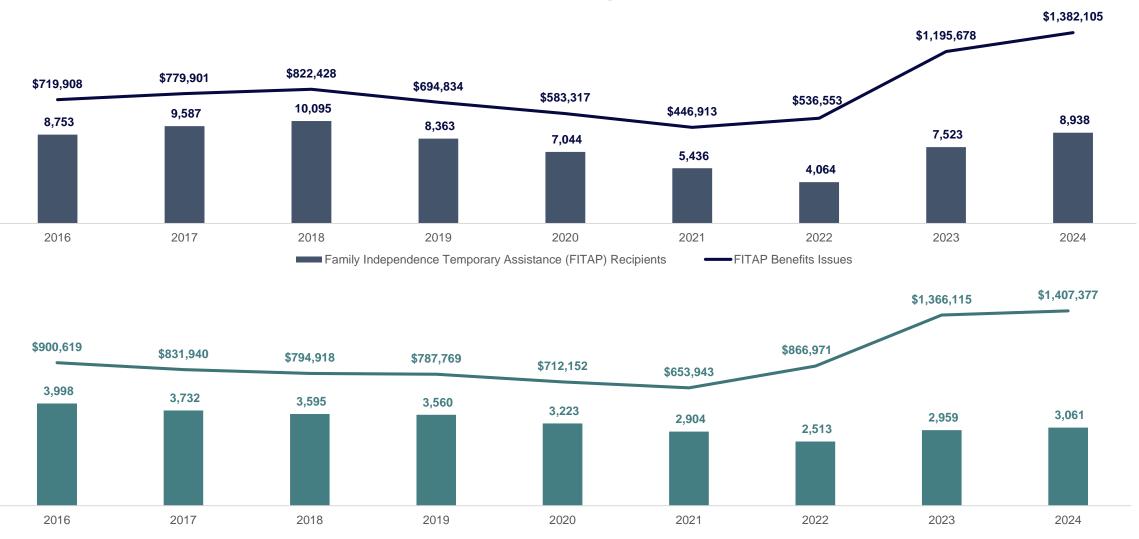
SNAP Average Monthly Benefits



Department of Children and Family Services

PROGRAM PERFORMANCE

Cash Assistance Average Monthly Benefits



——KCSP Benefits Issues

Kinship Care Subsidy Program (KCSP) Recipients

DEPARTMENT CONTACTS



David Matlock Secretary david.matlock.dcfs@la.gov

Toby Comeaux

Chief of Staff toby.comeaux.dcfs@la.gov

Aly Rau

Assistant Secretary of Family Support aly.rau.dcfs@la.gov

Amanda Brunson

Assistant Secretary of Child Welfare amanda.brunson@la.gov

Rebecca Harris

Undersecretary rebecca.harris.dcfs@la.gov

TANF

TANF Initiatives

LA 4 (DOE) - Provides early childhood education for low-income 4-yearolds in at risk-families.

Jobs for America's Graduates (JAG) (LWC) - Assists students in earning recognized credentials that will make it possible for them to exit school and enter post-secondary education and/or the workforce.

Drug Courts (Supreme Court) - Provides services to drug court clients that may include non-medical treatment, assessment, counseling, education, and training.

Family Violence - Provides services for victims of domestic violence and their children, including rural outreach and community collaboration training for the purpose of educating attendees about domestic violence and the available services.

<u>Court - Appointed Special Advocates (CASA) (Supreme Court)</u> -Provides services to needy children identified as abused or neglected who are at risk of being placed in foster care or are already in foster care.

Nurse Family Partnership (LDH) - Serves low-income, first-time mothers by providing nurse home visitation services beginning early in pregnancy and continuing through the first two years of the child's life.

<u>Substance Abuse (LDH)</u> - Funds the cost of substance abuse nonmedical treatment of members of needy families.

<u>Alternatives to Abortion</u> - Provides intervention services to help ensure healthy and full-term pregnancies as an alternative to abortion.

<u>Community Supervision (OJJ)</u> - Provides services to youth and their families as a result of a court order that orders the Office of Youth Development to supervise youth in their communities in an effort to prevent removal from the home.

Homelessness – Provides services to homeless families including comprehensive case management, educational and employment opportunities for adult participants, community referrals, life skill modules, and housing options.

Individual Development Account-IDA (LED) – Matched savings accounts for TANF recipients that enables low-income families to build financial assets.

<u>Fatherhood</u> – Promotes the positive involvement and interaction of fathers with their children.

<u>Micro-Enterprise (LED)</u> – Provides assistance to low-income families who wish to start their own business.

Vulnerable Community and People (SULC) – Provides services to stabilize families and improve economic opportunities by reducing and/or eliminating disparities.

TANF

TANF Core Programs

Family Independence Temporary Assistance Program (FITAP) - Provides a monthly cash benefit to struggling families that have children, or are expecting children. The amount is based on family size. The maximum monthly benefit for a family of three is \$484.

Kinship Care Subsidy Program (KCSP) - Provides cash assistance for needy children under the age of 18. To qualify for kinship benefits, children must reside in the home of a qualified custodial relative but cannot live in the same home as their parents. Benefit is a monthly flat grant of \$450 per child.

<u>Strategies to Empower People (STEP)</u> - Program provides a range of services, including vocational training and GED preparation, aimed at helping welfare recipients become self-sufficient.

<u>Child Welfare Emergency Assistance Services Initiative</u> - Provides services to children who are removed from their parents by the courts and are in foster care. Services include case management and planning.

<u>Child Welfare Programs Initiative</u> - Identifies and provides services to needy families where one or more children living in the home are at risk of abuse or neglect. The programs include Child Protection Investigation and Family Services.

PRIOR YEAR ACTUALS FY 23

Were projected revenues collected?

Were collected revenues spent?

	Final Budget (w/o FY23 carryfwrd)								Revenue Collections	Difference		(Revenue Collections	Ex	penditures	Difference
SGF	\$	263,404,125	\$ 263,404,125	\$ 0	SGF	\$	263,404,125	\$	263,404,125	\$ 0						
IAT		16,502,907	15,450,936	(1,051,971)	IAT		15,450,936		15,450,936	0						
FSGR		16,634,991	10,388,961	(6,246,030)	FSGR		10,388,961		10,388,961	0						
SD		1,724,294	636,029	(1,088,265)	SD		636,029		636,029	0						
FED		579,871,866	540,133,322	(39,738,544)	FED		540,133,322		540,133,322	0						
Total	\$	878,138,183	\$ 830,013,373	\$ (48,124,810)	Total	\$	830,013,373	\$	830,013,373	\$ 0						

The department collected \$48.1 million less than the FY 23 budget. The majority of excess budget authority over collections was in federal funds that were not drawn in FY 23. DCFS closed their books early in FY 23. This resulted in \$18.5 M invoices across DCFS' federal programs being reported in the FY 24 budget.

The excess budget authority in statutory dedication is primarily due to delays in the Continuum of Care RFP.

The excess budget authority in IAT is from LDH for Medicaid match for the Integrated Eligibility project that was not received.

The department expended the revenues that were collected.

EXISTING OPERATING BUDGET FY 24

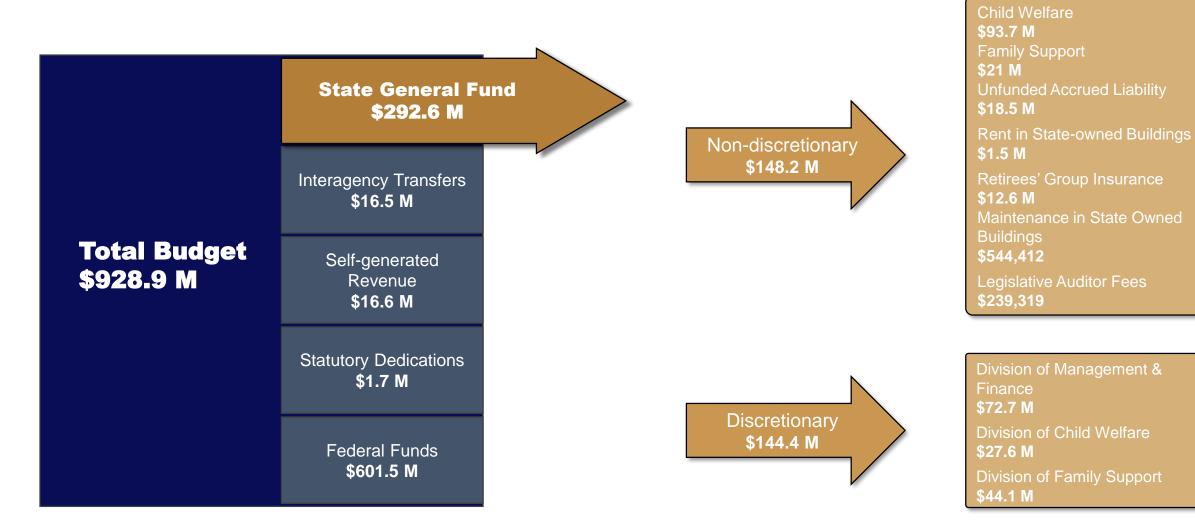
The FY 2023-24 Existing Operating Budget (EOB) was frozen on December 1, 2023. This point-intime reference is used in both the Executive Budget and the General Appropriations Bill.

Means of Finance		Appropriation	Mid-Year Adjustments			Existing Operating Budget		
General Fund	\$	286,956,564	\$	1,542,729	\$	288,499,293		
Interagency Transfers		16,502,907		0		16,502,907		
Self-generated Revenue		16,634,991	0			16,634,991		
Statutory Dedications		2,724,294		0		2,724,294		
Federal		592,199,762		21,384,688		613,584,450		
Total	\$	915,018,518	\$	22,927,417	\$	937,945,935		

Mid-year Adjustments Summary

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	July	August	September	October	November	December		
	No change	\$22.9 M \$1.5 M SGF and \$21.4 M in Federal funds that were carried from FY 23 into FY24. Contractual obligations from SNAP, CSE and TANF programs were not completed by June 30, 2023.	No change			No Change In house BA-7 to transfer \$9.4 M from the Division of Management and Finance to Child Welfare. CCWIS was not as far along as planned and not expending the budget, which generated excess		
						budget. Funds transferred to the Crisis Stabilization Project.		

DISCRETIONARY EXPENSES FY 25



Figures may not add precisely due to rounding